

**UNITED STATES COURT OF INTERNATIONAL TRADE**

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NUCOR CORPORATION, GERDAU  
AMERISTEEL, INC., and COMMERCIAL  
METALS COMPANY,

Plaintiffs,

v.

UNITED STATES OF AMERICA,

Defendant,

and

EKINCILER DEMIR ve CELIK SANAYI A.S.,  
EKINCILER DIS TICARET A.S., HABAS  
SINAI ve TIBBI GAZLAR ISTIHSAL  
ENDUSTRISI A.S., COLAKOGLU DIS  
TICARET A.S., COLAKOGLU METALURJI  
A.S., KAPTAN DEMIR CELIK ENDUSTRISI  
ve TICARET A.S., KAPTAN METAL DIS  
TICARET ve NAKLIYAT A.S., DILER DEMIR  
CELIK ENDUSTRISI ve TICARET A.S.,  
DILER DIS TICARET A.S., TAZICI DEMIR  
CELIK SANAYI ve TURIZM TICARET A.S.,  
KROMAN CELIK SANAYII A.S.,

Defendant-Intervenors.

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Before: **MUSGRAVE, Senior Judge**  
Consol. Court No. 07-00457

**JUDGMENT**

This matter having consolidated complaints filed on behalf of the plaintiff members of the domestic U.S. industry and of the intervenor-defendant foreign manufacturers and exporters Ekinciler Demir ve Celik Sanayi A.S. and Ekinciler Dis Ticaret A.S. (“Ekinciler”), each contesting

aspects of *Certain Steel Concrete Reinforcing Bars from Turkey; Final Results of Antidumping Duty Administrative Review and New Shipper Review and Determination to Revoke in Part*, published by the International Trade Administration, U.S. Department of Commerce (“Commerce”) at 72 Fed. Reg. 62630 (Nov. 6, 2007), and the members of the domestic industry having voluntarily dismissed their complaints and Ekinciler having interposed a motion for judgment on the agency record developed in connection therewith; and the court in slip opinion 09-30, 33 CIT \_\_\_ (Apr. 14, 2009), having granted Ekinciler’s motion to the extent of remand to Commerce for the purpose of recalculating Ekinciler’s costs of production without imputing depreciation for the so-called “melt shop modernization account,” the nature of which the court remarked was “uncontroverted” since the evidence of record in opposition to Ekinciler’s proof thereon amounted to mere speculation or conjecture, with no finding by Commerce that the account was other than as represented by Ekinciler, notwithstanding that the account was maintained among its books and records as a so-called “capitalized asset,” and Commerce, in its remand results, expressing dissatisfaction with that portion of the opinion concerning Commerce policy on the treatment foreign exchange losses (Commerce reiterating that Ekinciler failed to exhaust its administrative remedies because it never gave Commerce “the opportunity to explain its policy,” which Commerce continues to aver is described in *Dynamic Random Access Memory Semiconductors of One Megabit or Above From the Republic of Korea*, 66 Fed. Reg. 52097 (Oct. 12, 2001), but which review precedes by a year and a half the policy announced in *Certain Preserved Mushrooms from India: Preliminary Results of Antidumping Administrative Review*, 68 Fed. Reg. 11045, 11048 (Mar. 7, 2003) (“we will normally include in the interest expense computation *all* foreign exchange gains and losses”) (italics added),

and concerning which exhaustion of administrative remedies is inapplicable because (1) under that doctrine all that is required is a brief statement alerting the agency to a plaintiff's position such that the agency can address it, *see, e.g., China Steel Corp. v. United States*, 2 CIT 715, 740-41, 264 F. Supp. 2d 1339, 1364 (2003), and which requirement Ekinciler met in its administrative case brief, *see, e.g., Pl.s' Reply* at 14, and (2) it is well-settled that it is incumbent upon the agency, presumed to know its own policies, to explain any deviations therefrom, *see, e.g., Slip Op. 09-30* at 5 and cases cited, and the court therefore considering such argument of Commerce without merit), and Commerce further expressing dissatisfaction with the court's order because Commerce's intent "was to properly match costs to the periods that benefitted from such costs" and averring further that "Ekinciler received a benefit during the [period of review] from the capitalization of these expenses as an asset in its financial statements" and that "[t]he capitalization of this asset helped generate revenues over the periods subsequent to the 2001 financial crisis, including the POR, impacting Ekinciler's cost of production," but without further specifics explaining such rationalization or speculation, which appears to be *post hoc* in any event, and Commerce's remand having otherwise complied with the court's order and resulting in a recalculated dumping margin of 0.11 percent; now, therefore, in view of the foregoing, it is hereby

ORDERED, ADJUDGED and DECREED that defendant's Final Results of Redetermination Pursuant to Court Remand (May 14, 2009), be, and they hereby are, sustained.

/s/ R. Kenton Musgrave  
R. KENTON MUSGRAVE, Senior Judge

Dated: May 22, 2009  
New York, New York