Slip Op. 06-189

UNITED STATES COURT OF INTERNATIONAL TRADE

BEFORE: SENIOR JUDGE NICHOLAS TSOUCALAS

ELKEM METALS CO. and

GLOBE METALLURGICAL, INC.,

Plaintiffs, :

: Court No. 02-00232

UNITED STATES,

V.

Defendant,

RIMA INDUSTRIAL S/A,

Deft.-Int.

[Matter remanded to the United States Department of Commerce.]

DLA Piper US LLP (William D. Kramer, Martin Schaefermeier) for Plaintiffs Elem Metals Co., and Globe Metallurgical, Inc.

Peter D. Keisler, Assistant Attorney General, Civil Division, United States Department of Justice; David M. Cohen, Director, Commercial Litigation Branch, Civil Division, United States Department of Justice (Reginald T. Blades, Jr.); Robert LaFrankie, Office of Chief Counsel for Import Administration, United States Department of Commerce, of counsel, for defendant.

Greenberg Traurig, LLP (Philippe M. Bruno, Rosa S. Jeong) for Defendant-Intervenor, Rima Industrial S/A.

ORDER

This matter is before the Court pursuant to the remand ordered by the Court of Appeals for the Federal Circuit ("CAFC") in <u>Elkem Metals</u>

<u>Co. v. United States</u>, 468 F.3d 795 (Fed. Cir. 2006), and the CAFC mandate of December 18, 2006. Therein, the CAFC reversed and remanded

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the judgment of this Court in <u>Elkem Metals Co. v. United States</u>, 28 CIT , 350 F. Supp. 2d 1270 (2004). See id. at 797.

The CAFC held that the United States Department of Commerce's ("Commerce") policy with respect to value-added-tax ("VAT") is a reasonable interpretation of 19 U.S.C. § 1677b(e). See Elkem, 468 F.3d at 802. The Court explained that, under § 1677b(e), if Brazilian VAT is refunded or remitted upon export, Commerce is required to exclude it from constructed value. Id. at 802-03. It reasoned, however, that the inverse does not apply, and that § 1677b(e) contains no requirement that Commerce include in constructed value, taxes that are not refunded or remitted upon export. Id.

Commerce's policy interpreting § 1677b(e), calls for a case-by-case inquiry as to whether an exporter/producer is able to fully offset its VAT liability by using its VAT credits. See Silicon Metals from Brazil, 63 Fed. Reg. 42,001, 42,004 (Dep't Commerce Aug. 6, 1998). Pursuant to this policy, for purposes of calculating constructed value under § 1677b(e), VAT is included as a "cost" only to the extent that the exporter/producer does not fully use the VAT credits generated by

Elkem Metals Company and Globe Metallurgical, Inc. appealed the decision of this Court sustaining a determination by the United States Department of Commerce, in which it, pursuant to remand by this Court, recalculated the constructed value of silicon metal produced in Brazil by Rima Industrial S/A ("Rima"). The CAFC, however, dismissed this appeal as moot. See Elkem, 468 F.3d. at 797. This order addresses the only live issue, the reversal and remand of the cross-appeal filed by Rima and the United States.

export sales. See Elkem, 468 F.3d. at 801 (citing 63 Fed. Reg. at 42,004).

Under the "deferential lens of Chevron," the CAFC found that Commerce's determination that the VAT paid by Rima should be excluded from constructed value is based on a permissible construction of § 1677b(e). The Court further concluded that "it is entirely appropriate for Commerce to make an individual determination as to whether and to what extent VAT is, given the circumstances of a particular country and company, a cost." Id. at 803. Because, here, Commerce determined that the Brazilian tax system can have the effect of offsetting VAT via a VAT credit, and that during the period of review, Rima, a producer, fully offset its VAT costs by using its VAT credits, the CAFC determined that this Court may not upset these determinations. Id.

Accordingly, in conformity with the decision of the CAFC, it is hereby

ORDERED that this matter is remanded to Commerce to allow it to recalculate Rima's dumping margin in light of any adjustments made in the <u>Final Results of Redetermination Pursuant to Court Remand, Elkem Metals Co. v. United States</u>, (Dep't Commerce Mar. 16, 2005), but using the methodology promulgated in <u>Silicon Metals from Brazil</u>, 63 Fed. Reg. at 42,004, and applied in the <u>Final Results of Redetermination Pursuant to Court Remand</u>, Elkem Metals Co. & Globe

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Metallurgical Inc. v. United States, (Dep't Commerce June 8, 2004),

the first Remand Results. Commerce shall limit its adjustments to

the factual circumstances circumscribed by the CAFC in its opinion,

i.e., where Rima fully offset its VAT costs using its VAT credits;

and it is further

ORDERED that Commerce's remand results are due on March 21,

2007; comments are due on May 4, 2007; and replies to such comments

are due on May 19, 2007.

/s/ Nicholas Tsoucalas

NICHOLAS TSOUCALAS

SENIOR JUDGE

Dated: December 22, 2006

New York, NY